



Assurance Framework for Digital & ICT Investments

V2.3 | December 2023 dta.gov.au

Australian Government digital and ICT investments are funded and delivered within a Digital & ICT Oversight Framework designed to ensure investment objectives are achieved.

As part of this, the Assurance Framework for Digital and ICT Investments supports agencies in planning and implementing fit for purpose assurance arrangements.

Important

If your agency is planning or delivering a digital or ICT investment, your agency may be required to meet minimum assurance requirements to secure confidence in delivery. These requirements are detailed in this Assurance Framework.

Further Information

This framework is updated regularly, for the latest version please refer to our website: dta.gov.au/assurance

Proposed investments: investment@dta.gov.au

In-flight investments: portfolio.assurance@dta.gov.au

Disclaime

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The Digital Transformation Agency has tried to make the information in this product as accurate as possible. However, it does not guarantee that the information is totally accurate or complete. Therefore, you should not solely rely on this information when making a commercial decision.

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Aids for the Reader



Important defined terms are flagged with this icon and linked to the authoritative definition. If you need clarity on a term which is not defined, please email investment@dta.gov.au or portfolio.assurance@dta.gov.au for assistance.

Purpose and Scope

The Australian Government's Assurance Framework for Digital and ICT Investments (the Assurance Framework) ensures a robust assurance regime is achieved and maintained for in-scope investments.

While assurance is not in itself responsible for delivering outcomes, effective risk management and assurance are critical to good governance and ensuring investments deliver expected outcomes.

Scope

The Assurance Framework must be adhered to if both the following apply:



Your agency is a Non-Corporate Commonwealth Entity 7





Your agency's proposed investment meets the definition for a digital or ICT investment.

As a guiding principle, a digital or ICT investment is an investment which uses technology as the primary lever for achieving expected outcomes and benefits.

This includes investments which are:

- 1. transforming the way people and businesses interact with the Australian Government
- 2. improving the efficiency and effectiveness of Australian Government operations, including through automation.

The Digital Transformation Agency determines whether your investment meets the definition of a digital or ICT investment. If you are unsure whether your investment meets this definition, you must contact investment@dta.gov.au.

Even if this framework does not apply to your agency or to your investment, agencies are encouraged to follow the Key Principles for Good Assurance and apply the framework to the extent it is relevant to your circumstances.

Global Learnings & Experience



"Independent assurance, such as gateway reviews, can provide vital challenge and support for key decisions and progress points across the project life. To work well, independent assurance should be planned in advance ... [and] should be co-ordinated."

Principles for a digital future: Lessons learned from public sector ICT projects **Audit Scotland**

Background

From 1 July 2021, the Digital Transformation Agency was given whole-of-government responsibility for managing strategic coordination and oversight functions for digital and ICT investments, including during the delivery phase.

In delivering its new mandate, the DTA is required to provide Ministers, the Secretaries Digital and Data Committee and other key stakeholders with confidence that digital and ICT investments are being well designed, are optimised to deliver value for the APS Enterprise as well as for individual agencies and, if funded, will achieve their investment objectives.

This Assurance Framework's goal is to maximise the value of assurance to successful delivery of digital and ICT investments, drawing on global experience and learnings. To achieve this, the framework aims to:

- Achieve carefully planned, targeted and fit for purpose assurance for all in-scope investments, with assurance information applied effectively to improve the quality of decisions by Senior Responsible Officials (SROs) and governance boards.
- Maximise the value of assurance in supporting successful delivery, including through ensuring agreed recommendations are implemented in a timely manner.
- Realise clear escalation processes which help agencies take decisive early action to recover investments at higher risk of not delivering expected benefits.
- Achieve a steady flow of reliable information on the condition of major investments for central agencies, supporting reporting and analysis for Cabinet and Ministers on the investment portfolio.

Importantly, the framework does not dilute accountability for delivery which remains with agencies leading delivery.

You can learn more about the DTA's broader digital and ICT investment oversight role here.

Global Learnings & Experience



"Assurance provides information to those who finance, sponsor, govern and manage a project. It informs decisions that can reduce project failure, promote conditions for success and increase the chance of delivering the required outcome cost-effectively."

Assurance for major projects
National Audit Office
(United Kingdom)

Definition of Assurance

In this framework, assurance is defined as independent and objective assessments and evaluations undertaken by people and entities separate to the delivery team and SRO to support decision-making.

This definition of assurance includes:

- project health checks undertaken by your agency's Enterprise Project Management Office
- audits undertaken by your agency's internal audit function
- Australian Government Assurance Reviews
 (including Gateway Reviews) commissioned
 by Ministers and coordinated by the Department
 of Finance
- delivery assurance from independent assurance providers.

The words 'independent and objective' in the definition above are very important. Assurance received from sources also providing advisory or delivery services to your investment will <u>not</u> meet this definition. The framework focusses on ensuring assurance is sourced from suitably independent and objective sources.

How will the DTA Assess Independence and Objectivity?

The DTA will start from the position that, to be relied upon, a source of assurance advice and information needs to feel truly free to reflect openly about the investment they have been asked to assess or evaluate.

The Independence and objectivity of a source of assurance will be assessed through several lenses including if a source of assurance has had prior involvement with an investment in a delivery or advisory capacity and whether there are any other actual or perceived conflicts of interest for the source of assurance.

What are Some Examples of Assurance Activities Likely to Meet the Definition?

Health Check: An independent, lightweight assessment of how the investment is tracking against its benefits by an external specialist assurer.

SRO Adviser: An independent advisor to the SRO with experience in similar investments.

Integrated Assurance: An independent assurance team which has an ongoing presence within the investment to provide confidence in delivery.

Gateway Assurance: Commissioned by the Government for high-risk and high-value investments.

Go-Live Assessment: An independent review to provide additional confidence prior to a go-live decision being made.

Independent Board Member: An independent, experienced board member who helps the board keep the investment on track.

Targeted Review: A review of key areas of risk or an area critical to successful delivery by a specialist independent external team.

Internal Audit: A review by the internal audit function of an agency, usually for high-risk investments or investments expected to make a key contribution to the achievement of the agency's mission.

Assurance Framework Overview

The DTA is responsible for providing Ministers and other key stakeholders with confidence that assurance is being applied effectively to support successful delivery of digital and ICT investments.

The Assurance Framework helps us do this by:

- Ensuring agencies plan for assurance, by requiring investments brought forward for decision by Government apply the Key Principles for Good Assurance and meet minimum requirements
- Overseeing assurance arrangements during delivery, including ensuring agencies continue to adhere to the Key Principles for Good Assurance and their approved Assurance Plans

- Supporting funding release decisions, by ensuring reliable assurance information is available at the right moments for Ministers and agencies
- Triggering escalation protocols to support remediation efforts when an investment's delivery confidence falls below certain levels.

If your agency is bringing forward an in-scope investment (see 'Purpose and Scope' above), you must follow the steps below.

Step 1 (Page 9) Confirm the Applicable Investment Tier

Under the Assurance Framework, proposed investments are assigned a tier rating, to provide the greatest support in applying the Key Principles for Good Assurance to the most strategically important, valuable and risky investments.

The tier of an investment is determined by the DTA through an assessment against a number of factors, including the strategic significance of the investment, agency delivery history, the availability of required skills, and the maturity of the agency's oversight arrangements.

Step 2 (Page 10) Plan for Assurance

Agencies are required to plan for assurance.

This means you must apply the Key Principles for Good Assurance and meet minimum assurance requirements applicable to the tier of the investment. The resultant Assurance Plan agreed with the DTA will be submitted to Cabinet for approval as part of the proposed investment.

Step 3 (Page 13) Use Assurance Effectively During Delivery

Throughout the delivery of your investment, you must continue to use assurance effectively.

This means you must deliver according to your approved Assurance Plan, continue to apply the Key Principles for Good Assurance and meet ongoing reporting and engagement requirements.

Step 4 (Page 14) Follow the Escalation Protocols (if Required)

Investments which encounter difficulty during delivery receive additional oversight and support. This can include assistance in preparing an evidence-based remediation plan, undertaking independent health-checks and/or expert-led investment reviews.

Depending on the tier and condition of an investment, as well as whether the Enhanced
Notification Process
Page-12
Applies, different escalation protocols apply. The DTA will support agencies in understanding the requirements applicable to their investments.

Key Principles for Good Assurance

Every in-scope investment, regardless of tier, is required to apply the Key Principles for Good Assurance when planning for and delivering assurance. When applied effectively, these principles help provide confidence that digital and ICT investments will achieve their objectives, without leading to excessive levels of assurance.

The principles were developed drawing on the DTA's experience as well as the experience of leading digital governments and organisations including the New Zealand Government, the Government of the United Kingdom, the New South Wales Government, Victorian Government and various private sector organisations.



Plan for assurance

Drive good decisions

Expert-led and independent

Culture and tone at the top

Focus on risks and outcomes

Plan for Assurance

Prepare and maintain a fit for purpose Assurance Plan

This means:

- Have a formal plan for assurance, monitor and iterate the plan during delivery and as the risk posture of the investment changes.
- Budget for assurance activities in your business case.
- Ensure all sources of assurance are coordinated, avoiding duplication and overlap and focussing assurance on the most important areas.
- Ensure your Assurance Plan is informed by experience in similar investments.
- Have clear roles and responsibilities for assurance, including for your governance bodies and SRO.

Drive Good Decisions

Assurance should provide timely, reliable information to inform key decisions

This means:

- Assurance is grounded in the agreed investment outcomes and expected benefits, and presents clear assessments of delivery confidence.
- Assurance is organised around key decisions points such as go-live points, key milestones, and funding release points.
- Assurance information is unambiguous, supports informed decision-making and uses consistent definitions and standards to support comparisons over time (e.g. using common delivery confidence ratings and priority ratings for recommendations).
- Governance bodies and central agencies have unimpeded access to full assurance opinions and reports and use assurance information to focus their support and attention where it is most needed.

Expert-led and Independent

Assurance should be provided by credible and suitably independent reviewers with the right skills and experience to assure an investment of your scale and complexity

This means:

- Assurance activities are carefully scoped, and the review team's skills and experience assessed to ensure they are suitably skilled and experienced.
- Conflicts of interest for the review team are identified and managed, with the governance committee and SRO ensuring that the provider has necessary independence and objectivity.
- The provider is supported in accessing the people and resources they require, and the evidentiary standard for their assessments/evaluations is clearly identified in their reporting.
- The provider adopts relevant reporting standards, including, for example, the use of the DTA's delivery confidence scale included at Page 13.

Culture and Tone at the Top

Investment leadership engages positively with assurance, and drives a culture of continuous improvement and transparency welcoming of constructive challenge

This means:

- There is clear accountability for achieving and maintaining a fit for purpose assurance approach, and assurance is actively promoted as a valuable partner in securing successful delivery.
- There is an openness displayed by responsible senior executives to external scrutiny and constructive challenge, and this outlook is expected of their teams.
- Implementation of agreed recommendations is actively monitored and escalated when agreed timeframes are not being met.
- The SRO and key governance committee/s actively engage with assurance planning and outcomes, with a focus on ensuring the assurance regime remains fit for purpose during the delivery phase.

Focus on Risk and Outcomes

Assurance activities should focus on assessing key risks to successful delivery, and impact on success

This means:

- Assurance activities should always be mapped to key risks to realising investment objectives.
- Assurance should always be forward-looking and focus on supporting the investment to maintain delivery confidence.
- Assurance should help governance committees and the SRO stay across the most important risks and prioritise their efforts and attention on the most important aspects for successful delivery.

Global Learnings & Experience



"Government ICT projects are often too ambitious and too complex... A project that is too complex lacks balance between the ambitions and the available human, financial and time resources..."

Lessons Learned from
Government ICT Projects Part A
Dutch Court of Audit

SRO Requirements

Leadership, particularly of major digital investments, can be complex and challenging. The SRO of a digital investment plays a vital role in the system of assurance that supports successful delivery.

As the official with ultimate accountability for the investment's delivery, SROs are required to champion assurance that is fit-for-purpose and aligned to risk and complexity. This is reflected through one of the five Key Principles of Good Assurance, as 'culture and tone at the top' – requiring senior executives to drive a culture of continuous improvement and transparency through fit-for-purpose assurance arrangements.

Often, SROs are stretched across multiple strategic priorities with many dependencies and risks. Carefully planned and executed assurance will prove to be a valuable partner to a busy SRO, helping them stay on top of the critical issues and to inform better decisions, increasing their chances of success.

To guide the successful delivery of a digital investment, an SRO needs to:

- Promote assurance as a valuable partner of the project through the relevant governance body.
- Actively engage in assurance planning and monitoring, providing advice and escalating when required.
- Acknowledge their own skills, project needs and knowledge gaps and structure the governance body and project team accordingly.
- Ensure the Assurance Plan is reviewed by the governance body at regular intervals and at least as often as the relevant tier requires. This is key to ensuring the plan continues to be fit-for-purpose.
- Ensure assurance providers are suitably skilled, independent and objective.
- Ensure assurance activities are providing high quality assurance information to support decision making.
- Monitor the implementation of assurance recommendations.

It is important that SROs receive appropriate support and capability development to help navigate the challenges faced delivering a digital investment. The DTA is aware of a number of development opportunities SROs may wish to consider when preparing themselves to lead the delivery of a major digital program or project, and have outlined a number of them in the SRO factsheet which is available on request from the DTA (Contact details p16).

Global Learnings & Experience



"Strong leadership with clear accountability is a key element of successful project delivery... the overriding requirement is that the SRO is able to devote the necessary time to the project to execute their responsibilities in full."

The role of the SRO

UK Government Project Delivery Function

Tiering of Investments

Each in-scope investment will be assigned one of three tiers under the DTA's Investment Tiering Model. This model is designed to focus oversight attention and support for applying the Key Principles for Good Assurance on the most important investments. The model also helps ensure lower risk and lower value investments are not unnecessarily burdened by excessive levels of oversight of their assurance arrangements.

The tier of an investment is determined by the DTA in consultation with the proponent agency for an in-scope digital or ICT investment. Tiers are determined during the contestability stage of the investment lifecycle before proposals are brought forward for an investment decision by Cabinet.

Tier 1

Flagship digital investments

Tier 1 investments represent the Australian Government's most complex and strategically significant digital or ICT investments, responsible for transforming the experience of people and business and realising the APS Enterprise view by improving the efficiency and effectiveness of government operations.

Tier 2

Strategically significant digital investments

Tier 2 investments are usually complex and strategically significant digital or ICT investments but may not have the same whole-of-government emphasis or the same criticality to the digital agenda as Tier 1 investments or, if they do, they are of lower estimated total cost.

Tier 3

Significant digital investments

Tier 3 investments are significant digital or ICT investments. They are likely focussed on meeting the needs of one agency or, sometimes, a small group of agencies. They generally represent lower risk.

The tier is determined through a combination of a weighted priority score and the estimated total cost to implement the proposal. The weighted priority score is calculated through a DTA-led assessment of more than 16 factors which canvass implementation risk and complexity, strategic importance, and the consequences of delivery failure. The DTA conducts this assessment in consultation with relevant agencies.

Weighted Priority	Estimated Total Cost & Respective Tier				
Score	\$0 – \$10 million	\$11 – \$50 million	\$51 – \$150 million	\$151 – \$400 million	>\$400 million
0.0 – 1.9	3	3	3	2	2
2.0 – 2.4	3	3	2	2	2
2.5 – 2.9	3	2	2	2	1
3.0 – 3.4	2	2	2	1	1
3.5 – 3.9	2	2	1	1	1
4.0 – 5.0	2	1	1	1	1

Depending on the tier your investment is assigned, different minimum assurance planning, assurance implementation and escalation protocol requirements will apply. To confirm your investment tier, please contact investment@dta.gov.au.

Assurance Planning Requirements

The goal of structured assurance planning is to ensure that all in-scope investments proactively design fit-for-purpose and proportionate assurance arrangements which ensure, if the investment is funded, that assurance is applied effectively to support successful delivery and realisation of expected benefits.

Regardless of tier, all in-scope investments are required to agree an Assurance Plan with the DTA **prior to investment decision**. This plan must show how the investment will meet the Key Principles for Good Assurance as well as the requirements applicable to the tier. A specific recommendation must be included in your investment submission seeking Cabinet agreement to the Assurance Plan. The DTA will advise and support you in preparing this.

Minimum Requirements by Tier

Tier 1 and Tier 2

Assurance arrangements must address the Key Principles for Good Assurance and meet the minimum requirements laid out below.

Minimum Requirements

The DTA must be satisfied that you have:

- Mapped planned assurance activities to key risks, milestones and decision points (the DTA will assess whether the link between planned activities and achieving the investment outcomes and benefits' are sufficiently clear, and check to ensure overlap is minimised and assurance is proportionate to risk).
- Integrated assurance into your governance approach (this includes in the terms of reference for governance bodies).
- Identified who is accountable for ensuring a fit for purpose assurance approach is achieved and maintained for the investment. This includes regularly reviewing the Assurance Plan. For Tier 1 investments, the plan should generally be reviewed at least every 6 months. For Tier 2, this would generally be at least every year.

- Put arrangements in place to meet the mandatory DTA assurance oversight requirements during delivery (including, for Tier 1 investments, participation by the DTA as an observer on the primary investment governance body).
- Budgeted for assurance.
- Planned for regular assurance activities that provide a Delivery Confidence Assessment (DCA) rating, undertaken by suitably skilled, independent and objective assurance providers using the Assurance Framework's DCA scale outlined in the Assurance Implementation Requirements section (see page 13). For Tier 1 investments, the plan should include assurance activities resulting in a DCA rating at least quarterly. For Tier 2, the plan should include assurance activities resulting in a DCA rating at least every 6 months.

Tier 3

Assurance arrangements must address the Key Principles for Good Assurance and the minimum requirements below. The level of detail required for Tier 3 investments will be agreed between the DTA and the agency.

Minimum Requirements

The DTA must be satisfied that you have:

- Arrangements which align to the Key Principles for Good Assurance.
- Arrangements which are commensurate to the risk and complexity of the proposed investment, which will support good decision-making.
- Considered and included assurance activities that result in DCA ratings - as needed.

How DTA Assesses Assurance Plans

The level of assurance applied to an investment must always be commensurate to risk and complexity. The DTA will assess Assurance Plans with a focus on ensuring that they meet the Key Principles for Good Assurance. This includes by ensuring all plans are:

- Focussed on key risks and the areas of most importance to successful delivery.
- Designed to maximise the value of assurance to decision-making, including by timing activities to feed into key decisions.
- Have clear governance of assurance arrangements, with a focus on maximising the value of assurance including through timely implementation of recommendations.
- Manage the compliance burden placed on teams through assurance activities, including by avoiding overlap.

The DTA does not start from a position that every investment requires more assurance. In fact, if the DTA's assessment of proposed arrangements suggests that there is excessive assurance, or that assurance from multiple sources needs to be better coordinated, the DTA may encourage an agency to reconsider the coverage or frequency of assurance activities.

Assurance and Benefits Management

Better practice benefits management applies to all digital and ICT-enabled investments irrespective of size, scale, and complexity.

Without a clear understanding of the benefits an investment is funded to deliver, decisions made during an investment's implementation can result in the investment failing to achieve its intended outcomes.

Suitable and measurable benefits should be identified during investment planning and a culture of reporting benefits embedded in the governance and assurance activity arrangements. This approach not only enables governance bodies to manage and monitor investments to determine whether change is required but can be used as a recovery action to refocus investments on delivering what is important or essential.

Alignment and compliance with <u>DTA's Benefits</u>
<u>Management Policy (BMP)</u> is assessed by the DTA
during the <u>Digital Capability Assessment Process</u>
(<u>DCAP</u>) and considered throughout the delivery of an
investment. As with all assurance activities, the level of
BMP assessment is commensurate with investment,
stage, size, and complexity.

Governance Body Participation

For all Tier 1 and some Tier 2 investments, the DTA participates as an observer on investment governance bodies to monitor assurance arrangements. This includes ensuring that the arrangements agreed in the Assurance Plan are implemented and the Key Principles for Good Assurance are effectively applied.

Lead agencies are responsible for advising the DTA of governance body information by emailing investment@dta.gov.au. Agencies must also ensure that the governance body terms of reference clearly identifies DTA participation as well as the role of the governance body in overseeing assurance arrangements. This includes monitoring progress and implementing agreed recommendations.

Relationship with the Gateway Review Process

Your agency may also be required to engage with the Department of Finance to determine if any Australian Government Assurance Reviews (including Gateway reviews) will be recommended for an investment.

Assurance arrangements coordinated by the Department of Finance and the DTA are complementary to one another. When determining whether an investment's proposed assurance arrangements are fit for purpose and meet the requirements under the Assurance Framework, the DTA takes into consideration whether Australian Government Assurance Reviews are expected to be applied.

Assurance Implementation Requirements

If an in-scope investment is funded, the DTA's focus turns to monitoring implementation of agreed assurance arrangements and ensuring that minimum requirements continue to be met. This work is undertaken to ensure that assurance advice and information obtained by investments is of consistently high-quality, is sufficiently independent and is used effectively to support decision-making and maintain delivery confidence.

Regardless of tier, investments are required to continue to apply the Key Principles for Good Assurance during delivery. Additionally, all investments should be benefits-led where the primary focus is on delivering value. The DTA's <u>BMP</u> provides guidance on this topic.

Requirements by Tier

Tier 1

You must show that assurance is being applied effectively **throughout delivery**, including by continuing to apply the Key Principles for Good Assurance. You must also meet the following **minimum** requirements:

- Include DTA representation on your investment's governance committee.
- Agree terms of reference for external assurance activities with the DTA prior to commencement.
- When approaching the market for independent assurance providers, agree approach to market materials with the DTA.
- Review and update your
 Assurance Plan through the
 governance committee with
 DTA representation every six (6)
 months (or as otherwise stated in
 your Assurance Plan), and provide
 the updated version to the DTA
 for review and agreement.
- Provide draft and final assurance reports to the DTA for oversight purposes. Note that Gateway Review reports will be handled in accordance with agreed protocols for the handling of Gateway material.
- Ensure governance bodies with DTA representation receive regular reporting on progress implementing agreed assurance recommendations.
- Advise the DTA when there is a material variation from planned assurance arrangements.

Tier 2

You must show that assurance is being applied effectively **throughout delivery**, including by continuing to apply the Key Principles for Good Assurance. You must also meet the following **minimum** requirements:

- Provide terms of reference for external assurance activities as endorsed by the SRO to the DTA for comment prior to commencement.
- Review and update your assurance plan through your governance body at least every 12 months, and provide the updated version to the DTA for review.
- Provide final assurance reports to the DTA for oversight purposes. Note that Gateway Review reports will be handled in accordance with agreed protocols for the handling of Gateway material.
- Provide summary reporting to the DTA on recommendation implementation progress.
- Advise the DTA when there is a material variation from planned assurance arrangements.

Tier 3

You must show that assurance is being applied effectively **throughout delivery**, including by continuing to apply the Key Principles for Good Assurance. You must also meet the following **minimum** requirements:

- Provide final assurance opinions and reports to the DTA for oversight purposes. Note that Gateway Review reports will be handled in accordance with agreed protocols for the handling of Gateway material.
- Advise the DTA when there is a material variation from planned assurance arrangements.

Delivery Confidence Assessments During Implementation

The DTA draws heavily on assurance information to inform and focus its oversight and engagement across the portfolio of in-flight digital and ICT investments.

Delivery Confidence Assessment (DCA) ratings result from independent assurance activities that agencies conduct. These confidence ratings provide an indication of an investment's overall trajectory to deliver on intended outcomes and benefits.

As per assurance planning requirements articulated in the previous sections:

- Tier 1 investments are required to conduct assurance activities resulting in a DCA on a quarterly basis with draft and final assurance reports provided to the DTA.
- Tier 2 investments are required to conduct assurance activities resulting in a DCA on a biannual basis with final assurance reports provided to the DTA.
- Tier 3 investments are recommended to conduct assurance activities resulting in a DCA as needed with final assurance reports provided to the DTA.

Consistency in how DCAs are defined is critical to the effectiveness of the DTA's oversight. Assurance activities that require the inclusion of a DCA in reports provided to the DTA must use the below definitions which align to the DCA ratings used for Australian Government Assurance Reviews or, with the agreement of the DTA, use other definitions which map to the below ratings.

Rating	Description
High	Successful delivery of the investment to time, cost, quality standards and benefits realisation appears highly likely and there are no major outstanding issues that at this stage appear to threaten delivery significantly.
Medium High	Successful delivery of the investment to time, cost, quality standards and benefits realisation appears probable however constant attention will be needed to ensure risks do not become major issues threatening delivery.
Medium	Successful delivery of the investment against budget, schedule, scope and benefits, appears feasible but significant issues already exist, requiring management attention. These appear resolvable at this stage and, if addressed promptly, should not present a cost/schedule overrun or loss/delay of benefits.
Medium Low	Successful delivery of the investment requires urgent action to address major risks or issues in a number of key areas. Changes to budget, schedule, scope or benefits may be necessary if the investment is to be delivered successfully.
Low	Successful delivery of the investment requires changes to budget, schedule, scope or benefits. There are major issues with investment definition, schedule, budget, quality and/or benefits delivery, which don't appear to be manageable or resolvable without such changes being made.

Note: Depending on the tier your investment is assigned, different minimum assurance planning, assurance implementation and escalation protocol requirements will apply. To confirm your investment tier, please contact investment@dta.gov.au.

Escalation Protocols

Assurance escalation protocols focus on supporting agencies in the timely resolution of delivery challenges experienced by their investments, as well as keeping Ministers and senior leaders informed of underperforming digital investments.

The DTA advises the Government on the progress of major digital projects through regular reporting to the Minister for Finance. This is primarily focused on building visibility of overall portfolio performance and systemic issues which would benefit from whole-of-government responses consistent with the DTA's mandate.

Before applying the protocols, the DTA will engage with the lead agency to further understand sources of stress and how the DTA can best support recovery. This stage, known as triage, will ultimately determine whether escalations protocols are necessary and which protocol is the most appropriate.

Escalation protocols are triggered based on an investment's Delivery Confidence Assessments (DCAs) and other relevant assurance information. There are three escalation protocols, these are Remediation Plan, Independent Health Check and Investment Review Meeting.

Remediation Plan

This involves the lead agency preparing a structured, evidence-based plan to restore delivery confidence in the investment. The plan must be action-oriented, with clear individual accountability for implementation. The Remediation Plan is assessed by the DTA, with quarterly updates provided to Cabinet on progress.

Remediation Plans are generally required from all Tier 1 and Tier 2 investments when DCAs are at Medium or below. Tier 3 investments must complete Remediation Plans when DCAs are at Medium-Low or below but are recommended to complete them starting from Medium.

Independent Health Check

An independent assurer is engaged by the agency (in consultation with the DTA), to independently assess the viability of recovering the investment based on the active Remediation Plan, recommending any changes to the plan if required.

The independent health check is triggered at the DTA's discretion when efforts to remediate the investment (including application of the Remediation Plan) have been unsuccessful and delivery confidence is Medium-Low or below.

Investment Review Meeting

This is the final protocol. This protocol sees the DTA convene a meeting of relevant central agencies and the lead agency to conduct a review of the basis of the investment, and recommend to Government whether to terminate, suspend, or continue to attempt to remediate.

Termination: in circumstances where remediation is not considered viable, and options to reshape the investment are limited or unlikely to succeed, recommending that the investment be ceased.

Suspending: the lead agency is to minimise activity and spend to the extent practicable whilst options are formulated and brought forward for Cabinet decision.

Continuing to Remediate: applying an action plan agreed by the DTA, relevant central agencies and the lead agency as presenting a confident path back to green. Progress implementing this remediation plan will be closely monitored, with a further Investment Review Meeting scheduled at least every three months.

The Investment Review Meeting protocol will be triggered at the DTA's discretion when any investment reaches a Low DCA. It may be triggered at higher DCA ratings at the DTA's discretion, including when an investment is at Medium-Low but reporting a worsening trajectory.

When Protocols are Applied

The DTA's decision whether to apply any of the escalation protocols will take into consideration whether the investment is currently the subject of the Enhanced Notification Process coordinated by the Department of Finance, and any other extant processes which engage Cabinet in reviewing the condition and trajectory of an investment such as the Department of Defence's Projects of Concern regime.

As a starting principle, the escalation protocols do not apply to the extent they overlap or duplicate a requirement already triggered through the Enhanced Notification Process. The DTA and the Department of Finance will work with agencies to explain requirements in this situation.

The DTA will advise agencies when a protocol is required to be applied and provide ongoing support to ensure agencies are able to meet the requirements of the escalation protocols.

Further Information

Assurance Plan Templates and Guidance

Guidance documents including Assurance Plan templates and samples for Tier 1, Tier 2 and Tier 3 investments are also available on request from the DTA.



Tier 1, 2 and 3 Assurance Plan template examples

Benefits Management Policy (BMP)

The BMP defines how benefits must be managed across the Australian Government digital and ICT portfolio. The Policy supports agencies to deliver digital and ICT outcomes by detailing investment oversight requirements and providing guidance on benefits management.

The BMP ensures that agencies understand the requirements to successfully deliver the outcomes that Australians need by enabling effective oversight and reporting of investment outcomes across the Government's digital and ICT investment portfolio.



Benefits Management Policy

Contacts & Feedback



For further information and the latest versions of the DTA's guidance documents and templates please visit our website or contact us at:

dta.gov.au/assurance

Proposed investments:

investment@dta.gov.au

In-flight investments:

portfolio.assurance@dta.gov.au

Benefits management:

benefits.management@dta.gov.au

Feedback

We also value your feedback and ideas to help improve our processes and information. If you have any comments regarding this document, please share your thoughts with us.

portfolio.assurance@dta.gov.au